

2021-23 Proposed House Budget and Comparison to the Senate Budget — March 26, 2021

The House released its 2021-23 operating budget March 26 and the Senate released its budget March 25. Both chambers have also released their respective 2021-23 capital budgets. The chart below compares them and lists state funds and total funds, which includes the state fund and federal (or other) funds. We have indicated the items that WSHA actively supports. This budget analysis contains the following sections:

- WSHA Hospital / Health System Top Budget Priorities
- COVID-19 Response
- Difficult to Discharge Funding
- Other Health Care Issues (such as Medicaid, low-income health care, etc.)
- Behavioral Health, including mental health, substance use and addressing the opioid crisis
- Other Important Items
- Capital Budgets

WSHA Hospital / Health System Top Budget Priorities

Item	Senate Proposal (3/25/21)	House Proposal (3/26/21)	WSHA Position
Specialty dementia care rate add-on Senate: \$10 per client per day House: \$60 per client per day for patients discharging from acute hospitals	\$2.4 million state (\$5.99 million total)	\$2.3 million state (\$5.25 million total)	Strong support House (WSHA ask)
Funding adjustment to reflect anticipated utilization for long-term psychiatric services in community hospitals. Also includes proviso language that establishes a rate methodology. Total maintenance and policy level amounts appropriated: Senate: \$101.5 million state (\$183 million total) House: \$100.2 million state (\$180.3 million total)	\$15.8 million state (\$29.4 million total)	\$28 million state (\$52 million total)	Support
Expand intensive outpatient / partial hospitalization pilot program. \$1.8 million to expand the program, added to existing \$6.8 million appropriations for the pilot.	\$1.8 million state (\$1.8 million total)	Same	Support

COVID-19 Response

Item	Senate Proposal (3/25/21)	House Proposal (3/26/21)	WSHA Position
<p>Hospital surge placements to create community capacity for LTC clients discharging from acute care hospitals during the pandemic.</p> <p>Senate:</p> <ul style="list-style-type: none"> 65 geriatric specialty beds 20 noncitizen beds 120 specialized dementia care beds <p>House:</p> <ul style="list-style-type: none"> 65 geriatric specialty clients at an average daily rate of \$200 per-client per-day 20 noncitizen beds at an average daily rate of \$225 per-client per-day 	<p>DSHS: \$8.5 million state (\$15.1 million total) HCA: \$923,000 state (\$923,000 total)</p>	<p>DSHS: \$11.1 million state (\$14.7 million total) HCA: <i>Same</i></p>	<p>Strong support (WSHA strongly advocated for surge funding)</p>
<p>COVID-19 temporary long term care rate increases</p>	<p>\$41.1 million state (\$142.8 million total)</p>	<p>\$101.3 million state (\$285.6 million total)</p>	<p>Support</p>
<p>COVID-19 testing and tracing grants to DOH</p>	<p>\$900 million total</p>	<p><i>Same</i></p>	<p>Support</p>
<p>Preparation and deployment of COVID-19 vaccines to DOH</p>	<p>\$100 million total</p>	<p>\$140 million total</p>	<p>Support</p>
<p>Federal grant funding to DOH to increase public health workforce to response to COVID-19 pandemic. House: funding for both hiring and PPE</p>	<p>\$100 million total</p>	<p>\$145 million total</p>	<p>Support</p>
<p>Support for HIV clients to increase local spending authority to comply with federal RWCA for those living with HIV/AIDS</p>	<p>\$26.85 million total</p>	<p><i>Same</i></p>	
<p>Spanish public radio campaign to educate about COVID-19</p>	<p><i>Not funded</i></p>	<p>\$2 million state</p>	
<p>COVID-19 health data implementation (HB 1127)</p>	<p><i>Not funded</i></p>	<p>\$298,000 state</p>	<p>Neutral</p>

Difficult to Discharge

Item	Senate Proposal (3/25/21)	House Proposal (3/26/21)	WSHA Position
Support of Transitional Care Center of Seattle , DSHS owned nursing home, for difficult-to-place patients from hospitals	\$22.3 million state (\$46.2 million total)	<i>Same</i>	Strong support
Transition patients from psychiatric hospitals to community settings, including specialized dementia and enhanced adult residential care placements	\$7 million state (\$14.6 million total)	\$8.1 million state (\$16.9 million total)	Strong support Senate
Add 29 slots for non-citizens discharging from acute care hospitals to long term care, added during COVID surge	\$4.8 million state (\$4.8 million total)	<i>Not funded</i>	Strong support Senate
Increased personal care for clients whose need is due to psychiatric disability, provided via Medicaid managed care organizations	\$13.6 million state (\$14 million total)	DSHS: <i>Same</i> HCA: \$7.1 million state (\$7.1 million total)	Strong support
Expand and enhance home and community-based services	\$84.9 million state (\$230 million total)	<i>Not funded</i>	Support Senate
Dementia - Staffing at dementia action collaborative and dementia specialty services at two AAAs	\$1.98 million state (\$1.9 million total)	\$1.5 million state (\$1.5 million total)	Support Seante
AAA case management	\$3.1 million state (\$7.6 million total)	<i>Not funded</i>	Support Senate
Community living grants for community-based services	\$13.95 million total	\$13.8 million total	Support
Assisted living facility rates	\$1.98 million state (\$4.3 million total)	<i>Not funded</i>	
Rebase nursing home rate methodology	\$29.6 million state (\$61.7 million total)	\$10.4 million state (\$22.3 million total)	
Preadmission Screening and Resident Review (PASRR) services capacity increase for specialized services to individuals with intellectual or developmental disabilities in nursing facilities	<i>Not funded</i>	\$1.8 million state (\$4.3 million state)	Support Senate
Residential Care Services backlog	\$1.7 million state (\$4.2 million total)	\$2.9 million state (\$5.7 million total)	
Personal care services in homeless shelters pilots in Pierce, King, Clark and Spokane Counties	\$790,000 state (\$790,000 total)	<i>Not funded</i>	Support

Home care administrative rate increase	\$527,000 state (\$1.4 million total)	\$88,000 state (\$219,000 total)	Support
Long Term Services and Supports Trust implementation	\$8.1 million total	<i>Same</i>	
Enhance behavioral health personal care in long-term care	\$12.3 million state	\$12.3 million total	Support
Transition clients from acute care hospitals to state-operated facility on the Rainier School campus	\$3.95 million state (\$4.4 million total)	<i>Not funded</i>	Support
Relocate residents from Rainier School - establish 3 SOLA homes, 71 supported living beds and 19 AFH beds	\$22.9 million state (\$49 million total)	<i>Not funded</i>	
State-Operated Living Alternatives for children - establish 5 SOLA homes to serve DDA-eligible youth with behavioral health issues	<i>Not funded</i>	\$5.6 million state (\$10.9 million total)	

Other Health Care

Item	Senate Proposal (3/25/21)	House Proposal (3/26/21)	WSHA Position
Extending postpartum Medicaid coverage for low-income women	\$230,000 state (\$857,000 total)	\$8.2 million state (\$14.4 million total)	Support
Foundational public health as described in RCW 43.70.515	\$150 million state	\$100 million state	Support
Comprehensive public health districts (HB 1152) for administration	<i>Not funded</i>	\$1.96 million state	
Adult and pediatric primary care provider and pediatric critical care provider rate increases	\$56.2 million state (\$145.6 million total)	\$33.5 million state (\$93.8 million total)	Proposals have different increases for pediatric primary care and different effective dates
Family planning services funding to help service providers	\$550,000 state	<i>Same</i>	
Ongoing maintenance and support of core public health data systems (federal funds) and ongoing maintenance and support for prescription monitoring program (state funds). House: separate line for PMP	\$3.49 million state (\$22.36 million total)	\$18.2 million total \$2.99 million state	
Operation and expansion of WWAMI medical school program	\$16.9 million state	\$14.7 million state	
Paramedic training program at the University of Washington	\$450,000 state	<i>Not funded</i>	
WSU Spokane Medical School development	\$36.8 million state	\$36.8 million state	

Universal Developmental Screening to be completed in fall 2021 to capture newborn screening data across all providers	\$1.03 million state	\$2.07 million state	
Online Hepatitis B telehealth training development	\$30,000 state	<i>Not funded</i>	
Implement recommendations from 2018 community health workers task force	\$800,000 state	\$1.25 million state	
Adult dental services provider rate increase	\$21.4 million state (\$76 million total)	<i>Not Funded</i>	
Funding for staffing and contracting costs for state generic drug purchasing (ESSB 5203)	\$1.3 million state		
1115 Medicaid Transformation - one year extension <ul style="list-style-type: none"> • Medicaid Quality Improvement Program (MQIP) • Long Term Supports (funded by MQIP) • Foundational Community Supports (funded by MQIP) 	\$342.3 million total \$53.6 million total \$73.2 million total	<i>Same</i>	
Creating a Universal Health Care Commission	\$950,000 state (\$950,000 total)	<i>Not funded</i>	Neutral
Dementia care telemedicine program through UW Neurology Department	<i>Not funded</i>	\$452,000 state	
One time grant for RHCs, PHDs, FQHCs, BHASOs and free clinics to provide care for un- and underinsured patients regardless of immigration status	<i>Not funded</i>	\$35 million federal	Support
Funding for program evaluation required by CMS for a WRHAP Pilot	\$60,000 state, \$120,000 total	\$60,000 state, \$120,000 total	Support
Health system transparency bill implementation (HB 1272)	<i>Not funded</i>	DOH: \$654,000 state (\$846,000 total)	Neutral
Death with dignity provider expansion support (HB 1141)	<i>Not funded</i>	\$55,000 state	
Certificate of stillbirth (HB 1031)	<i>Not funded</i>	\$97,000 total	Neutral
International medical graduates (HB 1129)	<i>Not funded</i>	\$71,000 total	Neutral
Supervision of medical assistants (HB 1378)	<i>Not funded</i>	\$17,000 total	Support
Nurse delegation of blood glucose monitoring and testing (HB 1124)	<i>Not funded</i>	\$17,000 total	Support
Respiratory care practitioners scope of practice (HB 1383)	<i>Not funded</i>	\$17,000 total	Neutral
Child health profile system providing messages for parents about child well-visits, immunizations, and other health information	<i>Not funded</i>	\$1 million state	

Behavioral Health, including mental health, substance use and opioid response

Item	Senate Proposal (3/25/21)	House Proposal (3/26/21)	WSHA Position
<p>Reducing seven civil commitment wards in state hospitals Senate: saving from closing seven civil commitment wards at WSH and ESH. House: savings from closure of 180 beds at WSH.</p>	--\$75.7 million (\$81.9 million total)	--\$56 million state (\$56 million total)	Opposed to ward closures without equal community beds open
<p>Expand inpatient treatment capacity in community behavioral health facilities</p>	\$13.5 million state (\$34.4 million total)	<i>Not funded</i>	Support
<p>Investments in state run inpatient or residential beds, including</p> <ul style="list-style-type: none"> • 29-bed forensic ward expansion at Western state (FY 2022) • 30-bed facility – Maple Lane (July 2023) • 16-civil bed facility – Maple Lane (Nov 2022) • 48-bed regional treatment center in Vancouver (16 state/32 contract) <p><i>See capital budget summary below for additional state investment</i></p>	<p>\$27.4 million state \$4.3 million state \$6.5 million state (\$11.6 million total) \$3 million state (\$5.9 million total)</p>	<p>\$27.4 million state \$4.3 million state \$6.5 million state (\$11.6 million total) \$14.2 million total</p>	Support
<p>988 line and crisis behavioral health system (HB 1477), including increasing adult and youth mobile crisis response capacity and development and implementation of technological advanced platform</p>	<i>Not funded</i>	\$845,000 state	Support
<p>Planning and technological investments for bed and service tracking:</p> <ul style="list-style-type: none"> • Bed tracker system • Medication Assisted Treatment (MAT) tracking • Funds for HIT costs for implementing IMD waiver 	<p>\$220,000 state (\$840,000 total) \$260,000 total \$207,000 state (\$2.1 million total)</p>	<p><i>Not funded</i> <i>Not funded</i> \$602,000 state (\$6.1 million total)</p>	Other
<p>Community behavioral health provider rate increase, including:</p> <ul style="list-style-type: none"> • Rate increase for providers serving uninsured, including costs for involuntary treatment hearings (BH-ASOs) 		\$6.8 million	

<ul style="list-style-type: none"> • Rate increase for behavioral health providers (MCOs) • Rate increase for behavioral health providers 	<p>\$6.5 million state (\$17.5 million total)</p>	<p>\$17.1 million state (\$55.1 million total)</p> <p>\$5.6 million state (\$15.1 million total)</p>	Difference due to effective date
Expanded mental health services and supports	<i>Not funded</i>	\$20 million total	
Expanded substance use disorder services and supports	<i>Not funded</i>	\$16.6 million state (52.1 million total)	
Behavioral health services for children, youth and women including: <ul style="list-style-type: none"> • Partnership Access Lines and Mental Health Referral Service for Children (HB 2728/HB 1325) • Youth prevention services • Child assessment & diagnosis • Behavioral health for those in juvenile rehabilitation • Mental health consultation for infant and early childhood consultants • Behavioral health services for pregnant/parenting women • Pilot for rural health care • Rate increase - Children’s Long-Term Inpatient Program (CLIP) • Telehealth standards for children 0-25 • Rate increase for Parent Child Assistance Providers • Expanded services at Child Study and Treatment Center 	<p>\$2.9 million total</p> <p>\$3.3 million state \$3 million state (\$3.2 million total)</p> <p>\$5.6 million state \$2.5 million total</p> <p>\$1.3 million state <i>Not funded</i> <i>Not funded</i> <i>Not funded</i></p> <p><i>Not funded</i></p>	<p>\$2.9 million total</p> <p><i>Not funded</i> \$1.1 million state (\$1.3 million total)</p> <p><i>Not funded</i> <i>Not funded</i></p> <p>\$750,000 total \$400,000 state \$410,000 state \$234,000 state (\$402,000 total)</p> <p>\$485,00 state (\$750,000 total)</p>	Support
Suicide prevention , multi-agency, implement recommendations of the Action Alliance for Suicide Prevention	\$5.6 million	\$4.59 million state	Support
Overdose suicide fatality reviews (HB 1074)	<i>Not funded</i>	\$83,000 state	
Opioid response , including: <ul style="list-style-type: none"> • Opioid overdose medication in EDs and behavioral health settings (SB 5195) • Grants to Tribes for prevention and treatment 	<p>\$1.3 million state (\$4.4 million total)</p> <p>\$3 million state</p>	<p><i>Not funded</i></p> <p><i>Not funded</i></p>	Support

<ul style="list-style-type: none"> • Tribal residential facilities SUD rates • Secure drug/safe medication return • Opioid overdose medication for jail • Prescription Monitoring Program 	<p>\$15.7 million total \$1.1 million total</p>	<p>\$15.7 million total \$300,000 total \$5 million state \$4 million state</p>	
<p>Crisis response, including:</p> <ul style="list-style-type: none"> • Safe station pilot program to divert people with substance use disorder (SB 5074) • Adding mobile crisis response teams • Youth mobile crisis teams • Adding mental health practitioner to crisis teams • Behavioral health respite • Law enforcement diversion • Peer crisis response training 	<p>\$395,000 state (\$1.15 million total) \$8 million state \$7.9 million state (\$10.5 million total) \$2 million state \$150,000 state</p>	<p><i>Not funded</i> <i>Funded under 988</i> <i>Funded under 988</i> \$2 million total \$175,000 state (\$200,00 total) \$5 million total \$500,000 total</p>	Support
<p>Non-medical services and supports, including:</p> <ul style="list-style-type: none"> • Peer run support programs for community and school-based MH education and support programs • SUD Peer support/recruitment • SUD Family navigators • Housing subsidies for discharged inpatient SUD treatment • Transition teams for state hospital patients (SB 5071) • Rate increase for wraparound services 	<p>\$500,000 state \$1.7 million state \$1 million state \$2.2 million state \$132,000 state (\$330,000 total)</p>	<p>\$500,000 state \$200,000 total <i>Not funded</i> \$6.2 million state <i>Not funded</i> \$840,00 state</p>	Support
Behavioral health pilot program and grant program (HB 1504)	Not funded	\$1 million total	
Supportive housing expansion for people chronic homelessness, complex behavioral health and co-occurring substance use	\$20 million total	<i>Not funded</i>	Support
Psychiatry Residency Program at the University of Washington	\$3 million state	\$1.8 million state	Support
Child and Adolescent Psychiatry Residency Program at the UW	\$1 million state	\$1 million state	Support
Supports for forensic patients requiring competency, restoration, housing (required by Trueblood litigation)	\$26 million state (\$28.6 total)	\$25.1 million state (\$27.7 million total)	Support
Non-emergency medical transport rate	\$1.3 million state (\$3.5 million total)	<i>Same as senate</i>	Support

Other Important Items

Item	Senate Proposal (3/25/21)	House Proposal (3/26/21)	WSHA Position
Uniform guardianship act implementation at courts	\$8 million state (\$8 million total)	<i>Not funded</i>	Support Senate
Health Emergency Labor Standards Act (SB 5115)	\$1.8 million state	<i>Not funded</i>	WSHA to amend
Health Care Worker Benefits (SB 5190)	\$1.6 million state, \$16.3 million total	<i>Not funded</i>	WSHA to amend
Worker Protection Act (qui tam) (HB 1076)	<i>Not funded</i>	\$6.9 million state	Oppose
LNI rulemaking for state guidelines for infectious disease outbreak	\$624,000 state	\$624,000 state	
Sexual Assault Kit Initiative Project funding to continue investigations (funds shifted to the 2021-23 biennium)	\$1.5 million state	<i>Same</i>	Support
Victims of sexual assault (HB 1109)	<i>Not funded</i>	\$75,000 state	Support
Sexual Assault Examination Kits testing backlog kits (WSP). Senate: moved to GF from death investigations fund	\$2.5 million	\$500,000 state (\$1.5 million total)	Support

2021-23 Proposed House Capital Budget (March 24) and Senate Capital Budget (March 25)

Behavioral Health - Community Investments

Item	House Proposal (3/24/21)	Senate Proposal (3/25/21)	WSHA Position
Competitive grants for community hospitals and freestanding E&T facilities to increase capacity for patients on 90- and 180-day civil commitment orders (not an IMD facility).	\$18 million	\$18 million	Strongly Support
Enhanced adult residential care facilities for long-term patients with dementia discharged/diverted from state psych hospitals (not an IMD)	\$14.5 million	\$6.6 million	Support

At least one facility with secure withdrawal management and stabilizing treatment beds (not an IMD facility)	\$2 million	\$4 million	Support
At least 1 crisis triage and stabilization facility (not an IMD).	\$2 million	\$700,000	Support
Two 16-bed crisis triage and stabilization facilities in King County (with one in Seattle and one in South King County), per Trueblood settlement	\$8 million	\$8 million	Support
At least two mental health peer respite centers (not an IMD)	\$3.1 million	\$1.05 million	Support
House: At least three intensive behavioral health treatment facilities for long-term placement of behavioral health patients with complex needs. Senate: For at least one intensive behavioral health treatment facilities for long-term placement of behavioral health patients with complex needs.	\$9.4 million	\$4.7 million	Support
Grants for community providers to increase behavioral health services to children and minor youth	\$2 million	\$700,000	Support

Behavioral Health - State Facilities

Item	House Proposal (3/24/21)	Senate Proposal (3/25/21)	WSHA Position
UW Behavioral Health Teaching Hospital (150 beds)	\$191.3 million	\$191.3 million	Support
Design of 350-bed forensic hospital at WSH	\$51 million	\$51 million	Support
Construction of 48-bed state-owned, mixed-use, community civil behavioral health facility - Clark County	\$37.7 million	--	Support
Renovations for two wards for treatment and recovery, WSH	\$16.6 million	\$16.6 million	Support
Construction 16-bed state-operated, community civil behavioral health facility – Maple Lane	\$15.2 million	\$15.2 million	Support
Renovations at Child Study and Treatment Center, WSH and ESH	\$7 million	--	Support
Renovation – Columbia Cottage in Maple Lane. Operates as 30-bed satellite for WSH to serve patients found not guilty by reason in insanity.	\$5 million	\$5 million	Support